

Message Text

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PAGE 01 OTTAWA 03707 252304Z
ACTION EUR-12

INFO OCT-01 EA-10 ISO-00 SSO-00 MCT-02 EB-08 SP-02
SS-15 SY-05 PA-01 H-01 CA-01 INRE-00 CAB-02
CIAE-00 COME-00 DODE-00 DOTE-00 INR-10 NSAE-00
FAA-00 L-03 NSCE-00 JUSE-00 /073 W
-----054886 252312Z /75

O R 252235Z JUL 78
FM AMEMBASSY OTTAWA
TO SECSTATE WASHDC IMMEDIATE 8179
INFO AMEMBASSY BONN
AMEMBASSY PARIS
AMEMBASSY LONDON
AMEMBASSY ROME
AMEMBASSY TOKYO

C O N F I D E N T I A L OTTAWA 3707

E.O. 11652: GDS
TAGS: EAIR, CA, FR, IT, JA, UK
SUBJECT: IMPLEMENTATION OF BONN ANTI-HIJACKING
DECLARATION

REFS: A. STATE 185585; B. STATE 186923

1. INFO REFTELS DISCUSSED WITH DEPARTMENT OF EXTERNAL
AFFAIRS DIRECTOR OF LEGAL OPERATIONS DIVISION (WANG) AND
DEPUTY UNDER SEC JOHNSTONE (GOC SUMMIT COORDINATOR) JULY 25.

2. CANADIANS SHARE OUR VIEW THAT AUG. 1-2 MEETINGS
SHOULD COVER BROAD POLITICAL ISSUES. CANADIAN DEL
WILL INCLUDE EXTERNALS AFFAIRS, TRANSPORT CANADA, CANADIAN
TRANSPORT COMMISSION AND JUSTICE DEPT. REPRESENTATIVES.
HEAD OF DEL NOT YET SELECTED BUT WILL BE OF APPROPRIATELY
HIGH LEVEL. CANADIANS FEEL THAT ONLY GOVERNMENT REPS
(NOT PILOTS OR AIR CARRIER REPS) SHOULD BE INCLUDED AT
AUG 1-2 MEETINGS. PILOTS AND INDUSTRY REPS COULD BE
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INCLUDED AT SUBSEQUENT MEETINGS AFTER GOVERNMENTS HAVE
HAD OPPORTUNITY TO WORK OUT STRATEGY TO IMPLEMENT BONN
DECLARATION.

3. IN REGARD TO FRG AND U.S. PARALLEL DEMARCHES (REF B)
CANADIANS FEEL STRONGLY THAT ACTION TO IMPLEMENT BONN
DECLARATION SHOULD ONLY BE TAKEN AFTER COORDINATED

AGREEMENT ON STRATEGY BY 7 SUMMIT PARTICIPANTS IS WORKED OUT. THEY CONSIDER AUG. 1-2 MEETINGS WILL PROVIDE OPPORTUNITY TO WORK OUT AGREED STRATEGY. JAPANESE AND FRENCH, THEY UNDERSTAND SHARE THIS VIEW. THEY BELIEVE THAT A COMMON AGREED LINE ON IMPLEMENTATION WILL ADD WEIGHT TO DEMARCHES TO OTHER STATES WHILE INDIVIDUAL PERHAPS DIFFEREING INTERPRETATIONS OF BONN DECLARATION COULD DETRACT FROM IMPACT.

4. CANADIANS IN SUPPORT OF ARGUMENT TO DELAY IMPLEMENTATION UNTIL AFTE AUG 1-2 MEETINGS NOTE THAT DEMARCHES TO OTHER STATES COULD WELL RAISE MANY QUESTIONS ABOUT APPLICABILITY OF CHICAGO CONVENTION, BILATERAL AVIATION AGREEMENTS, POSSIBLE HUMANITARIAN EXCEPTIONS TO DECISION WITHHOLD SERVICES, ETC., WHICH SHOULD BE ANSWERED WITH COORDINATED RESPONSES OF 7 RATHER THAN BY INDIVIDUAL INTERPRETATIONS OF EACH OF THE SUMMIT GOVERNMENTS.

5. CANADIANS VIEW AUG. 1-3 MEETINGS AS ONLY FIRST OF A SERIES OF MEETINGS TO WORK OUT DETAILS OF IMPLEMENTATION OF BONN DECLARATION. AS SOON AS IMPLEMENTATION STRATEGY IS AGREED, CANADA TOO WOULD PLAN TO MAKE PARALLEL DEMARCHES WITH FRG OR OTHERS TO SEE THAT DECLARATION RECEIVES WIDES POSSIBLE SUPPORT.

6. COMMENT: CANADIANS CONSIDER COORDINATED, AGREED
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IMPLEMENTATION OF BONN DECLARATION WILL PROVIDE MORE POSITIVE RESULTS IN THE LONG RUN THAN IMMEDIATE INDIVIDUAL ACTION BY EACH OF THE 7 SUMMIT STATES. THEY ARGUE THAT THE SHORT DELAY THAT WOULD BE EXPERIENCED BY HOLDING OFF ON IMPLEMENTATION ACTIONS UNTIL POSITIONS ARE AGREED AT THE AUG 1-2 MEETINGS WOULD BE MORE THAN COMPENSATED FOR BY THE ADDITIONAL STRENGTH A COMMON POSITION WOULD IMPART TO DEMARCHES. ENDERS

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